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14	SUPERIOR COURT OF THE STATE OF CALIFORNIA	
15	IN AND FOR THE CITY AND	COUNTY OF SAN FRANCISCO
16	THE PEOPLE OF THE STATE OF	CASE NO:
17	CALIFORNIA, Acting by and through San Francisco City Attorney DAVID CHIU	COMPLAINT FOR:
18	Plaintiff,	VIOLATION OF CALIFORNIA UNFAIR
19		COMPETITION LAW AND PUBLIC
20	VS.	NUISANCE
21	THE KRAFT HEINZ COMPANY.;  MONDELEZ INTERNATIONAL, INC.;	
22		
	POST HOLDINGS, INC.; THE COCA-COLA	
23	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.;	
24	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.; KELLANOVA; WK KELLOGG CO.; MARS) INCORPORATED.; CONAGRA BRANDS,	
<ul><li>24</li><li>25</li></ul>	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.; KELLANOVA; WK KELLOGG CO.; MARS) INCORPORATED.; CONAGRA BRANDS, INC.; and DOES 1-50,	
<ul><li>24</li><li>25</li><li>26</li></ul>	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.; KELLANOVA; WK KELLOGG CO.; MARS) INCORPORATED.; CONAGRA BRANDS,	
<ul><li>24</li><li>25</li><li>26</li><li>27</li></ul>	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.; KELLANOVA; WK KELLOGG CO.; MARS) INCORPORATED.; CONAGRA BRANDS, INC.; and DOES 1-50,	
<ul><li>24</li><li>25</li><li>26</li></ul>	POST HOLDINGS, INC.; THE COCA-COLA) COMPANY; PEPSICO, INC.; GENERAL MILLS, INC.; NESTLE USA, INC.; KELLANOVA; WK KELLOGG CO.; MARS) INCORPORATED.; CONAGRA BRANDS, INC.; and DOES 1-50,	

COMPLAINT

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#### **COMPLAINT**

Plaintiff the People of the State of California, (the "People"), acting by and through San Francisco City Attorney David Chiu, against Defendants The Kraft Heinz Company, ("Kraft Heinz"); Mondelez International, Inc. ("Mondelez"); Post Holdings, Inc. ("Post Holdings"); The Coca-Cola Company ("Coca-Cola"); PepsiCo, Inc. ("PepsiCo"); General Mills, Inc. ("General Mills"), Nestle USA, Inc. ("Nestle"); Kellanova; WK Kellogg Co.; Mars Incorporated ("Mars"); ConAgra Brands, Inc. ("ConAgra"), and Does 1-50 (collectively, "Defendants"), who allege as follows.

## INTRODUCTION

- In 1999, in Minneapolis, an executive climbed the dais in front of his fellow 1. executives and begged them to change.
- "There are no easy answers," he said. "But this much is clear: For those of us who've looked hard at this issue, whether they're public health officials or staff specialists in your own companies, we feel sure that the one thing we shouldn't do is nothing."
- 3. The executive wasn't the head of a health insurance company, drug company, car manufacturer, or firearms company. His name was Michael Mudd, and he was the Vice President to the predecessor of Kraft Heinz, a conglomerate best known for making food products such as bright red ketchup and electric yellow macaroni and cheese. He was speaking to his peers that day in 1999 about the devastating consequences of developing and marketing ultra-processed foods ("UPF") to Americans—and to children in particular.
- 4. After months interrogating scientific data with a colleague, Mudd spoke about the "devastating public health consequences" of UPF consumption. He noted that the UPF industry had caused childhood obesity rates to double, that health conditions caused by consumption of ultraprocessed foods were costing up to \$100 billion a year, and, incredibly, causing 300,000 Americans to die each year.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Michael Moss, Salt Sugar Fat: How the Food Giants Hooked Us (2013); Michael Mudd, Remarks for ILSI CEO Dinner, (Draft April 2, 1999).

<sup>&</sup>lt;sup>2</sup> *Id*.

- 5. Yet, despite his pleas—and despite the devastating statistics he shared—his colleagues, many of them executives of the defendant companies, were entirely unmoved. If anything, they were emboldened. They knew that their companies were designing, selling, and distributing harmful foods—and relentlessly marketing those foods to children. They knew that doing so was wreaking havoc at every step, and they didn't care.
- 6. "[W]e cannot pretend food isn't part of the obesity problem," Mudd said, but that's exactly what the vast majority of the other food executives did.<sup>3</sup>
- 7. Mudd was right. Big Food was, and still is, using the deceitful tactics it inherited from the Big Tobacco industry to flood the market with harmful UPF products and to aggressively sell those products to children. Collectively, Phillip Morris and R.J. Reynolds dominated the U.S. food system for decades.<sup>4</sup> During this time, they used psychological and marketing techniques originally developed for marketing and selling cigarettes—to engineer, manufacture, and sell UPF, with a specific eye to selling UPF to children, whom they viewed as their future profit base. Big Food did all this with the singular goal of making UPF a staple of the American diet, regardless of the health and societal damage that they knew UPF would cause.
- 8. These companies were extraordinarily successful. UPF make up more than 70% of grocery store products and more than half of the diets for individuals in the U.S.<sup>5</sup> UPF sit on the pantry shelves of nearly every household in America, and American children get two-thirds of their daily energy from UPF.6
- 9. But the explosion and dramatic increase in availability of UPF has coincided with a dramatic increase in the incidence of obesity, diabetes, heart disease, cancers, and other life-

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> Carlos A. Monteiro et al., Ultra-Processed Foods, Diet Quality and Human Health Using the NOVA Classification System (Food and Agric. Org. of the U.N. 2019); Carlos A. Monteriro, et al., Ultra-Processed Foods: What They Are and How to Identify Them, 22 Pub. Health Nutr. 936 (2019); Jean-Claude Moubarac et al., *Ultra-Processed Food and Drink Products in Latin America*: Trends, Impact on Obesity, Policy Implications (Pan Am. Health Org. 2015), at 6-8.

<sup>&</sup>lt;sup>5</sup> Jessica Taylor Price, Has Your Food Been Chemically Altered? New Database of 50,000 Products Provides Answers, Northeastern Glob. News (May 25, 2022).

<sup>&</sup>lt;sup>6</sup> Lu Wang et al., Trends in Consumption of Ultraprocessed Foods Among US Youths Aged 2-19 Years, 1999-2018, 326 JAMA 519 (2021).

changing chronic illnesses.<sup>7</sup> There is a growing and increasingly irrefutable body of evidence tying the rise of UPF to these adverse health effects. There is also a growing and increasingly irrefutable body of evidence illustrating the addictive nature of UPF. As alleged in greater detail below, addictiveness is a feature of UPF, not a bug. UPF manufacturers are tricking us into eating ourselves to death.

- 10. This case is not about food that is merely "unhealthy." This case is about food products with hidden health harms, that Defendants designed to be cheap, colorful, flavorful, and addictive. This case is about food products whose ingredients and manufacturing processes interrupt our bodies' abilities to function. It is about the Defendants—gigantic food conglomerates, all—who designed, manufactured, marketed, and sold these foods knowing they were dangerous for human consumption.
- 11. Defendants did everything in their power to deprive consumers of an informed choice. They designed food to be addictive, they knew the addictive food they were engineering was making their customers sick, and they hid the truth from the public. They relentlessly promoted these dangerous products, made untold billions of dollars from doing so, and then they left taxpayers to foot the bill for the resulting public health crisis.
- 12. The nationwide epidemic of these preventable diseases, especially among children, has a clear origin—Defendants' conduct. And this conduct has significantly contributed to a serious public health problem in San Francisco.
- 13. "Quite simply, change will have to be forced—by public pressure, media attention, and litigation," said Mudd, after he resigned. Once again, Mudd was right. Defendants have not acted to address this crisis, so Plaintiff, as a statutorily assigned steward of public health, is forcing their hand.<sup>8</sup>
- 14. Plaintiff, therefore, brings this action pursuant to California state law for declaratory and injunctive relief, statutory civil penalties, and abatement relief due to Defendants' wrongful conduct, asserting the following causes of action: (1) violation of the Unfair Competition Law

<sup>&</sup>lt;sup>7</sup> Regina M. Benjamin, *The Surgeon General's Vision for a Healthy and Fit Nation*, 125 Public Health Rep. 514 (Jul. 2010).

<sup>&</sup>lt;sup>8</sup> *Id*.

("UCL"), Bus. & Prof. Code §§ 17200, *et seq.*; and (2) public nuisance pursuant to Civ. Code § 3479 (on behalf of the City and County of San Francisco).

#### **PARTIES**

- 15. Plaintiff the People of the State of California, acting by and through San Francisco City Attorney David Chiu, brings this suit pursuant to Business and Professions Code sections 17204 and 17206 to address violations of the California Unfair Competition Law ("UCL"); Code of Civil Procedure section 731; and Civil Code sections 3479, 3480, 3491, and 3494 to abate the public nuisance caused by Defendants within San Francisco.
- 16. Defendant Kraft Heinz is a Delaware corporation with its principal place of business and headquarters located at One PPG Place, Pittsburgh, Pennsylvania 15222.
- 17. Kraft Heinz is a successor to Philip Morris Companies, Inc., Altria Group, Inc., Kraft General Foods Inc., Kraft Foods Group, Inc., Kraft Foods, Inc. and H.J. Heinz Company.
- 18. Kraft Heinz UPF brands include Kraft, Heinz, Oscar Mayer, Ore-Ida, Velveeta, Smart Ones, Capri Sun, Kool-Aid, Weight Watchers, Jell-O, Philadelphia Cream Cheese, Lunchables, Bagel Bites, Classico, Cool Whip, Country Time, Crystal Light, Jet-Puffed, Miracle Whip, Shake 'N Bake, Stove Top, Sure-Jell, Smart Ones, Boca Burger, Cheez Whiz, and A.1.
- 19. Defendant Mondelez is a Virginia corporation with its principal place of business and headquarters located at 905 West Fulton Market, Suite 200, Chicago, Illinois 60607.
- 20. Mondelez is a successor to R.J. Reynolds Industries Inc., RJR Nabisco Holdings Corp., Nabisco Holdings Corp., Philip Morris Companies, Inc., Altria Group, Inc., Kraft General Foods Inc., Kraft Foods Group, Inc., and Kraft Foods, Inc.
- 21. Mondelez UPF brands include Nabisco, Oreo, Ritz, Triscuit, Wheat Thins, Chips Ahoy!, Honey Maid, Cadbury, Sour Patch Kids, Tang, Toblerone, Belvita, Cote d'Or, Swedish Fish, Cheese Nips, Lorna Doone, Fig Newtons, Nilla Wafers, Nutter Butter, and Teddy Grahams.
- 22. Defendant Post Holdings is a Missouri corporation with its principal place of business and headquarters located at 2503 South Hanley Road, St. Louis, Missouri 63144.
- 23. Post Holdings is a successor to Philip Morris Companies, Inc., Altria Group, Inc., Kraft General Foods Inc., Kraft Foods Group, Inc., and Kraft Foods, Inc.

- 24. Post Holdings UPF brands include Alpen, Chips Ahoy, Coco Wheats, Golden Crisp, Honey Bunches of Oats, Honeycomb, Honey Maid, Honey Ohs, Oreo O's, Pebbles, Puffins, Raisin Bran, and Waffle Crisp.
- 25. Defendant Coca-Cola is a Delaware corporation with its principal place of business and headquarters located at One Coca-Cola Plaza, Atlanta, Georgia 30313.
- 26. Coca-Cola UPF brands include Coca-Cola, Diet Coke, Coke Zero, Sprite, Fanta, Fresca, Barq's, Minute Maid, FuzeTea, Peace Tea, Powerade, Schweppes, Vitamin Water, Body Armor, Dunkin Donuts Bottled, Mr. Pibb, Nestea, and Tab.
- 27. Defendant PepsiCo is a North Carolina corporation with its principal place of business and headquarters located at 700 Anderson Hill Road, Purchase, New York 10577.
- 28. PepsiCo UPF brands include Pepsi, Mountain Dew, 7UP, Sierra Mist, Starry, Mug, Tropicana, Starbucks Bottled, Gatorade, Propel, Crush, Dr. Pepper, Schweppes, Brisk, Lipton, HiLo, Looza, Maui Style, Cheetos, Chesters, Doritos, Fritos, Lays, Ruffles, Munchies, Munchos, PopCorners, Tostitos, Funyuns, Sabra dips/spreads, Cracker Jack, Rold Gold, SunChips, Cap'n Crunch, Rice-A-Roni, Pasta Roni, Near East, Sobe, Sabritas, Sabritones, Sanitas, Rockstar Energy Drink, Red Rock Deli, Off the Beaten Path, NatuChips, Grandma's, Health Warrior, Propel, and Quaker.
- 29. Defendant General Mills is a Delaware corporation with its principal place of business and headquarters located at Number One General Mills Boulevard, Minneapolis, Minnesota 55426.
- 30. General Mills UPF brands include Annie's, Autumn's Gold, Betty Crocker, Bisquick, Boo Berry, Bugles, Cheerios, Chex, Chex Mix, Cinnamon Toast Crunch, Cocoa Puffs, Cookie Crisp, Count Chocula, Dunkaroos, FrankenBerry, Gardetto's, Golden Grahams, Kix, Lucky Charms, Monster Cereals, Nature Valley, Old El Paso, Pillsbury, Progresso, Raisin Nut Bran, Reese's Puffs, Total, Totino's/Jeno's, Trix, Wanchai Ferry, Yoki, and Yoplait.
- 31. Defendant Nestle is a Delaware corporation with its principal place of business and headquarters located at 812 N. Moore Street, Arlington, Virginia, 22209.

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- 32. Nestle's UPF brands include Stouffer's, DiGiorno, Lean Cuisine, Hot Pockets, Tombstone, Jack's Pizza, Sweet Earth, CPK, Nesquik, Ovaltine, Toll House, Abuelita, Sweet Leaf Tea, Dreyer's/Edy's, Drumstick, and Kit Kats.
- 33. Defendant Kellanova is a Delaware corporation with its principal place of business and headquarters located at 412 North Wells Street, Chicago, Illinois 60654.
- 34. Defendant WK Kellogg Co. is a Delaware corporation with its principal place of business and headquarters located at One Kellogg Square, Battle Creek, Michigan 49017.
- 35. Defendants Kellanova and WK Kellogg Co. were formed in 2023 as successors to Kellogg Company ("Kellogg's") and are collectively referred to herein as "Kellogg's."
- 36. Kellogg's UPF brands include Austin Crackers, CheezIt, Club Crackers, Eggo, Grahams Crackers, Kellogg's Waffles, Morning Star Farms, NutriGrain, Pop Tarts, Pringles, Pure Organic, Rice Krispies Treats, Special K, Toasteds, Town House, Zesta Crackers; Frosted Flakes, Froot Loops, Frosted Mini Wheats, Rice Krispies, Raisin Bran, Kashi, Corn Flakes, Corn Pops, Apple Jacks, Cracklin' Oat Bran, Honey Smacks, Krave, Smart Start, Crispix, Vector, and Scooby Doo Cereal.
- 37. Defendant Mars is a Delaware corporation with its principal place of business and headquarters located at 6885 Elm Street, McLean, Virginia 22101.
- 38. Mars UPF brands include 3 Musketeers, Balisto, Bounty, Celebrations, Combos, Dove, Galaxy, Ethel M, Life Savers, M&M's, Maltesers, Mars, Milky Way, Nature's Bakery, Skittles, Snickers, Starburst, Tru Fru, Twix, Dolmio, and Kevin's.
- 39. Defendant ConAgra is a Delaware corporation with its principal place of business and headquarters located at 222 West Merchandise Mart Plaza, Suite 1300, Chicago, Illinois 60654.
- 40. ConAgra UPF brands include Slim Jim, Healthy Choice, Duncan Hines, Hunt's, Hebrew National, Hungry-Man, Kid Cuisine, Gardein, Marie Callender's, Reddi Whip, Duke's, Orville Redenbacher's, Act II, Jiffy Pop, Andy Capp's, Armour, Bertolli, Swiss Miss, Snack Pack, Banquet, Celeste Pizza, Chef Boyardee, Crunch 'n Munch, Fiddle Faddle, Alexia, Blake's, Blue Bonnet, Dennison's, Manwich, Brook's, Duke's, Earth Balance, Log Cabin, Mrs. Butterworth's, PF Chang Home Menu, Parkay, Poppycock, Ro-tel, Evol, Fleischmann's, Frontera, La Choy,

Libby's, Mrs. Paul's, Nalley, Tennessee Pride, Big Mama Sausage, Tijuana Mama Sausage, Sandwich Bros, Van Camp's, Van de Kamp's, Wishbone, and Wolf.

- 41. Upon information and belief, Defendants Does 1-50 are subsidiaries, partners, or other entities that were involved in the design, development, manufacture, testing, packaging, promoting, marketing, advertising, distribution, labeling, and/or sale of UPF. The identities of Does 1-50 are unknown to Plaintiff at this time. Plaintiff will move the Court to specifically name Does 1-50 as their identities become known to Plaintiff through discovery.
- 42. Each Defendant, directly or through parents, subsidiaries, affiliates, agents, and contractors, participated in or controlled the design, formulation, marketing, labeling, and warnings for the UPF at issue. Defendants acted as agents of one another within the scope of their agencies; certain Defendants are successors/alter egos of others; and each is jointly and severally liable for the acts and omissions alleged herein. Each and every managing agent, agent, representative, and/or employee of each of the Defendants was working within the course and scope of that agency, representation, and/or employment with the knowledge, consent, ratification, and authorization of each of the Defendants and their directors, officers, and/or managing agents.

#### JURISDICTION AND VENUE

- 43. The California Superior Court has jurisdiction over this action pursuant to Constitution Article VI, Section 10, which grants the Superior Court "original jurisdiction in all causes except those given by statute to other trial courts." The statutes under which this action is brought do not specify any other basis for jurisdiction.
- 44. Defendants are subject to personal jurisdiction in accordance with Code of Civil Procedure Section 410.10, the California long-arm statute. Defendants purposefully availed themselves of the benefits, profits and privileges derived from their business activities in this state.
- 45. The non-resident Defendants regularly engage in business within the State of California. Moreover, Defendants solicited business and engaged in persistent courses of conduct here and derived substantial revenue from goods used and services rendered in the State of California through interstate commerce.

- 46. Defendants are regularly engaged in the business of manufacturing and distributing UPF, either directly or indirectly through third-party related entities, in the State of California and, specifically, in San Francisco. Defendants' activities in San Francisco in connection with the manufacture and distribution of UPF was, and is, continuous and systematic, and gave rise to the causes of action alleged herein.
- 47. Venue is proper in this Court pursuant to Code of Civil Procedure Section 395(a) because Defendants' unlawful, unfair, and/or fraudulent conduct occurred in the City and County of San Francisco, and a substantial part of the events or omissions giving rise to the People's claims occurred here.
- 48. Plaintiff seeks relief that is within the jurisdictional limits of the Court and has suffered damages that exceed the jurisdictional minimum.

# STATEMENT OF FACTS

### I. What Are Ultra-Processed Foods?

- 49. UPF are fundamentally different than the foods that make up traditional diets. A UPF is the result of combining, using a series of mechanized processes, cheap ingredients with enhancers, and additives with little to no food uses outside of processing.<sup>9</sup>
- 50. UPF are formulations of ingredients, mostly of exclusive industrial use, which are created by series of industrial techniques and processes. 10
- 51. Ingredients characteristic of UPF are either food substances of no or rare culinary use, or classes of additives whose function is to make the final product sellable and often hyper-

<sup>&</sup>lt;sup>9</sup> Jean-Claude Moubarac et al., *Ultra-Processed Food and Drink Products in Latin America: Trends, Impact on Obesity, Policy Implications* (Pan Am. Health Org. 2015 Carlos A. Monteiro et al., *Ultra-Processed Foods, Diet Quality and Human Health Using the NOVA Classification System* (Food and Agric. Org. of the U.N. 2019); Carlos A. Monteiro et al., *Ultra-processed foods, diet quality and human health*, Food and Agriculture Organization of the United Nations, 2019; Carlos A. Monteiro et al., *UN Decade of Nutrition, the NOVA Food Classification and the Trouble with Ultra-Processing*, 21 Public Health Nutr. 5 (2018).

<sup>&</sup>lt;sup>10</sup> Carlos A. Monteiro et al., *Ultra-Processed Foods*, *Diet Quality and Human Health Using the NOVA Classification System* (Food and Agric. Org. of the U.N. 2019)Carlos A. Monteiro, *et al.*, *Ultra-processed foods*, *diet quality and human health*, Food and Agriculture Organization of the United Nations, 2019.

palatable.<sup>11</sup> These include food substances such as high-fructose corn syrup, maltodextrin, dextrose, lactose, hydrogenated or interesterified oils, hydrolyzed proteins, soy protein isolate, mechanically separated meat emulsifiers, flavor additives, color additives, artificial sweeteners, thickeners, and textural agents.<sup>12</sup>

- 52. These components are assembled into a final food product using industrial processes which most American consumers have never heard of (such as extrusion, molding, hydrogenation, hydrolyzation, and pre-frying, each of which further transform the chemical makeup of UPF). <sup>13</sup>
- 53. "Ultra-processed Foods" is defined by the NOVA Classification System ("NOVA"), led by epidemiologist Carlos Monteiro. NOVA's definition of UPF is widely used in the international scientific community.
- 54. NOVA classifies foods into four groups based on the extensiveness of processing (including the extensiveness of processing of the final food product's *ingredients*), without regard to the food's nutrient composition.
- 55. NOVA Group 1 is "Unprocessed and Minimally Processed Foods," such as unprocessed meats and vegetables, as well as minimally processed foods that have been altered by removal of inedible or unwanted parts, or by processes such as drying, crushing, grinding, powdering, fractioning, filtering, roasting, boiling, non-alcoholic fermentation, pasteurization, chilling, freezing, placing in containers and vacuum packaging. NOVA Group 2 is "Processed Culinary Ingredients," substances such as oils, butter, lard, sugar and salt that are derived from Group 1 foods by processes such as pressing, refining, grinding, milling and drying. NOVA Group 3 is "Processed Foods," which are made by adding salt, oil, sugar or other substances from Group 2 foods to Group 1 Foods, such as canned vegetables or legumes preserved in bring, fruit

<sup>&</sup>lt;sup>11</sup> *Id*.

<sup>&</sup>lt;sup>12</sup> Carlos A. Monteiro et al., *Ultra-Processed Foods*, *Diet Quality and Human Health Using the NOVA Classification System* (Food and Agric. Org. of the U.N. 2019); Carlos A. Monteiro, *et al.*, *UN Decade of Nutrition*, *the NOVA food classification and the trouble with ultra-processing*, Public Health Nutr. (Jan. 2018).

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> *Id*.

<sup>&</sup>lt;sup>15</sup> *Id*.

preserved in syrup, tinned fish preserved in oil, ham, bacon, pastrami, smoked fish, freshly baked breads, and cheeses.

- 56. NOVA Group 4 is "Ultra-processed Foods." Unlike NOVA Groups 2 and 3, UPF are not merely modified foods. Instead, they are formulations of often chemically manipulated cheap ingredients with little if any whole food added, made palatable and attractive by using combinations of flavors, colors, emulsifiers, thickeners, and other additives. <sup>16</sup>
- 57. The California Legislature has recognized the dangers of UPF. Consistent with the NOVA's UPF definition, the Real Food, Healthy Kids Act, which Governor Newsom signed into law on October 8, 2025, defines UPF as foods that contain additives, such as thickeners, emulsifiers, flavor enhancers, or other chemical agents—and also high amounts of saturated fat, sodium, added sugar, or nonnutritive sweeteners.<sup>17</sup>
- 58. Both the NOVA definition and California definition encompass the UPF at issue in this case, including the brands identified in Paragraphs 16, 19, 22, 25, 27, 29, 31, 33, 37, 39, and 41.<sup>18</sup>
- 59. UPF as defined by the NOVA Classification System has been the subject of scientific research over the last fifteen years. The consensus from the international scientific community is that UPF are uniquely dangerous to our health—no matter how healthy they may seem to the ordinary consumer or what nutritious value they may offer—because of their industrially-processed ingredients, including additives and synthetic chemical agents.<sup>19</sup>

Footnote continued on next page

<sup>&</sup>lt;sup>16</sup> Carlos A. Monteiro et al., Reasons to Avoid Ultra-Processed Foods, 384 BMJ q 439 (2024).

<sup>&</sup>lt;sup>17</sup> See Cal. Assemb. B. 1264, 2025–2026 Reg. Sess. (Cal. 2025).

<sup>&</sup>lt;sup>18</sup> For avoidance of doubt, this Complaint does not assert claims about substances from NOVA Categories 1, 2, or 3, such as raw foods (fruit, vegetables, or meats in their natural state), foods that have been modified in a way that does not alter their inherent character (such as by cooling, refrigeration, freezing, peeling, slicing, dicing, cutting, chopping, shucking, grinding, forming into patties without additives or filler, dehydration, packaging, vacuum packing and bagging, butchering meat, cleaning fish, or pasteurizing milk), or foods that have been smoked, roasted, or fermented. This Complaint, likewise, does not assert claims concerning foods provided in a medical context for the purposes of treating or ameliorating a medical condition.

<sup>&</sup>lt;sup>19</sup> Carlos A. Monteiro et al., *Ultra-Processed Foods*, *Diet Quality and Human Health Using the NOVA Classification System* (Food and Agric. Org. of the U.N. 2019); Food, Diet & Obesity Comm., *Corrected Oral Evidence: Food, Diet and Obesity, Evidence Session 11, Question 147* 

- 60. Indeed, just last year, the World Health Organization ("WHO") and the Food and Agriculture Organization of the United Nations ("FAO") issued a joint statement recognizing that "[a] large and growing body of evidence suggests that consumption of highly processed foods described as 'ultra-processed' foods (UPF) by the NOVA classification scheme (NOVA classification group 4) is associated with negative health outcomes."<sup>20</sup>
- 61. The joint statement noted the "evidence suggests that the associations with negative health effects go beyond their fat, sodium, and sugar content," and that health risks include "premature mortality, cancer, cardiovascular diseases, [], obesity, and type 2 diabetes, as well as impaired mental, respiratory and gastrointestinal health." Similarly, UNICEF's Global Director for Child Nutrition and Development just last month urged that "[t]he threshold for action to protect children from UPFs has already been decisively met across countries of all income levels—particularly given the ethical imperative created by children's vulnerability."<sup>22</sup>
- 62. Based on this body of research, and as further explained below, scientific consensus has emerged that UPF are uniquely harmful and cause massive increases in chronic diseases.
- 63. Public health authorities have taken notice. Francis Collins, former Director of the United States National Institutes of Health ("NIH") recommended that Americans should "work to eliminate or at least reduce ultra-processed foods in your diet."<sup>23</sup>
- 64. Health authorities from countries around the world—including at least Argentina, Australia, Brazil, Canada, Chile, Ecuador, France, India, Israel, Malaysia, the Maldives, Peru, and Uruguay—have issued similar admonitions to their citizens concerning the dangers of UPF.

<sup>(</sup>House of Lords Mar. 2024); Tara Parker-Pope, How the Food Makers Captured Our Brains, N.Y. *Times* (June 22, 2009); Carlos A. Monteiro et al., *Ultra-Processed Foods and Human Health: The Main Thesis and the Evidence*, The Lancet (Nov. 18, 2025).

<sup>&</sup>lt;sup>20</sup> World Health Org. & Food & Agric. Org. of the U.N., What Are Healthy Diets? Joint Statement by the Food and Agriculture Organization of the United Nations and the World Health Organization (2024).

<sup>&</sup>lt;sup>21</sup> *Id*.

<sup>&</sup>lt;sup>22</sup>Joan N Matji et al., *Protecting Children from Ultra-Processed Foods*, The Lancet (Nov. 18, 2025).

<sup>&</sup>lt;sup>23</sup> Francis S. Collins, *How Ultra-Processed Foods Affect Our Health*, NIH Director's Blog (Mar. 6, 2024).

Metabolic Health, Cell Metab. (published online and ahead of print Jan. 7, 2025).

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fat mass, relative to the group that did not consume UPF—even though both groups consumed the same number of calories. Disturbingly, the subjects eating UPF also had altered levels of cholesterol as well as increased depression scores, and, where the subjects were male, incidents of decreased sperm health.<sup>32</sup> This RCT also found that UPF diets inhibited subjects' metabolisms.<sup>33</sup>

- 70. The authors of this NIH RCT, considering the accumulated evidence, concluded that "the processed nature of [UPF] itself, independent of the caloric and macronutrient intake, impacts numerous health markers" and that "our results demonstrate that consumption of UPF itself, *irrespective of excess caloric intake*, is detrimental to human health"<sup>34</sup> (emphasis added).
- 71. Ultra-processing disrupts the nutrient balance that humans are genetically adapted to consume, and a growing body of evidence suggests the human metabolism is not be able to properly process nutrient distributions that substantially deviate from the range and structure of nutrient distributions in foods found in nature, known as the "food matrix."<sup>35</sup> Put simply, UPF bypass the signals our bodies send us that we are full and we can stop eating.<sup>36</sup>
- 72. High-quality scientific studies with large representative samples have also found that consuming UPF significantly increases risks of a host of serious health problems, including

<sup>&</sup>lt;sup>32</sup> *Id*.

 $<sup>^{33}</sup>$  *Id*.

<sup>&</sup>lt;sup>34</sup> *Id*.

<sup>&</sup>lt;sup>35</sup> *Id*.

<sup>&</sup>lt;sup>36</sup> Anthony Fardet, *Minimally Processed Foods Are More Satiating and Less Hyperglycemic than Ultra-Processed Foods: A Preliminary Study with 98 Ready-to-Eat Foods*, 7 Food Funct. 233 (2016); Anthony Fardet & Edmond Rock, Reductionist Nutrition Research has Meaning Only within the Framework of Holistic and Ethical Thinking, 9 Adv Nutr. 655 (2018); Anthony Fardet et al., *Beyond Nutrient-Based Food Indices: A Data Mining Approach to Search for a Quantitative Holistic Index Reflecting the Degree of Food Processing and Including Physicochemical Properties*, 9 Food Funct. 364 (2018).

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<sup>47</sup> E.g., Sajjad Moradi et al., Ultra-Processed Food Consumption and Adult Diabetes Risk: A Systematic Review and Dose-Response Meta-Analysis, 13 Nutrients 4315 (2021); Felipe M. Delpino et al., Ultra-Processed Food and Risk of Type 2 Diabetes: A Systematic Review and Meta-Analysis of Longitudinal Studies, 51 Int'l J. Epidemiol. 1211 (2022); Zhangling Chen et al., Ultra-Processed Food Consumption and Risk of Type 2 Diabetes: Three Large Prospective U.S. Cohort Studies, 46 Diabetes Care 1441 (2023).

<sup>48</sup> Longgang Zhao et al., Higher Ultra-Processed Food Intake Is Positively Associated With Odds of NAFLD in U.S. Adolescents and Adults: A National Study, 7 Hepatol. Commun. e0135 (2023); Longgang Zhao et al., Higher Ultra-Processed Food Intake Is Associated With Adverse Liver Outcomes: A Prospective Cohort Study of UK Biobank Participants, 118 Am. J. Clin. Nutr. 771 (2023); Yi-Fend Zhang et al., Association of Ultra-Processed Food Intake With Severe NAFLD, 28 J. Nutr. Health Aging 123 (2024).

<sup>49</sup> E.g., Constanze Stiefel et al., Endocrine Active and Endocrine Disrupting Compounds in Food, 32 NFS J. 1 (2023); E. Chazelas et al., Food Additives: Distribution and Co-Occurrence in 126,000 Food Products of the French Market, 10 Sci. Rep. 7490 (2020); Hai-Tai Gao et al., Food Emulsifier Glycerin Monostearate Increases Internal Exposure Levels of Six Priority Controlled Phthalate Esters and Exacerbates Their Male Reproductive Toxicities in Rats, 11 PLoS One e0160519 (2016); Beatrice Dufrusine et al., Influence of Food Emulsifiers on Cellular Function and Inflammation, 10 Front. Nutr. 1223591 (2023).

Melisa M. Lane et al., Ultraprocessed Food Consumption and Mental Health: A Systematic Review and Meta-Analysis of Observational Studies, 14 Nutrients 2742 (2022).
 Id

<sup>52</sup> Maricel V. Maffini et al., We Are What We Eat: Regulatory Gaps in the United States That Put Our Health at Risk, 15 PLOS Biol. e2003578 (2017); Olivia Backhaus & Melanie Benesh, EWG Analysis: Almost All New Food Chemicals Greenlighted by Industry, Not the FDA, Env't Working Grp. (Apr. 2022).

- 75. Almost none of these chemicals have undergone long-term testing to determine whether they are safe to be chronically consumed. In fact, the available evidence suggests that many of these chemicals may be toxic even at exceedingly low levels.<sup>53</sup>
- 76. Additives present in UPF, such as emulsifiers, preservatives, dyes, stabilizers, thickening agents, and surfactants have also been shown to cause harm inside the human body.<sup>54</sup>
- 77. Studies show that additives such as emulsifiers, artificial sweeteners and colors, and other cosmetic additives disrupt the types and numbers of microorganisms in the body's microbiome and cause inflammation. These effects cause significant harm to multiple systems within the human body including chronic illnesses.<sup>55</sup>
- 78. Studies also show that the methods of ultra-processing cause UPF to be contaminated with substances suspected to be carcinogens or to disrupt the functioning of the endocrine system (for instance, acrylamide, bisphenols, and phthalates). <sup>56</sup> This is likely due to the materials used to the high heats and moisture extraction used in ultra-processing, as well as the materials used in ultra-processing. Because UPF causes toxicity in multiple ways and consist of substances that have been alien to all prior human experience, "[n]o reason exists to believe that humans can fully adapt to these products."<sup>57</sup>

<sup>&</sup>lt;sup>53</sup> Maricel V. Maffini et al., We Are What We Eat: Regulatory Gaps in the United States That Put Our Health at Risk, 15 PLOS Biol. e2003578 (2017); Clara Salame et al., Food Additive Emulsifiers and the Risk of Type 2 Diabetes: Analysis of Data From the NutriNet-Santé Prospective Cohort Study, 12 Lancet Diabetes Endocrinol. 310 (2024).

<sup>&</sup>lt;sup>54</sup> E.g., Constanze Stiefel et al., Endocrine Active and Endocrine Disrupting Compounds in Food, 32 NFS J. 1 (2023); Eloi Chazelas et al., Food Additives: Distribution and Co-Occurrence in 126,000 Food Products of the French Market, 10 Sci. Rep. 7490 (2020); Hai-Tao Gao et al., Food Emulsifier Glycerin Monostearate Increases Internal Exposure Levels of Six Priority Controlled Phthalate Esters and Exacerbates Their Male Reproductive Toxicities in Rats, 11 PLoS One e0160519 (2016).

<sup>&</sup>lt;sup>55</sup> Mona S. Calvo et al., *Industrial Use of Phosphate Food Additives: A Mechanism Linking Ultra-Processed Food Intake to Cardiorenal Disease Risk?*, 15 Nutrients 3374 (2023); Marta Asensi et al., *Low-Grade Inflammation and Ultra-Processed Foods Consumption: A Review*, 2023 15 Nutrients 1546 (2023).

<sup>&</sup>lt;sup>56</sup> Carlos A. Monteiro et al., *Impact of Food Ultra-Processing on Cardiometabolic Health:* Definitions, Evidence, and Implications for Dietary Guidance, J Am Heart Assoc. (forthcoming 2024).

<sup>&</sup>lt;sup>57</sup> Carlos A. Monteiro et al., Reasons to Avoid Ultra-Processed Foods, 384 BMJ q 439 (2024).

79. The adverse effects of UPF are only compounded by the fact that Defendants have engineered UPF to be overconsumed.

# III. UPF—Like Tobacco and Illegal Drugs—Are Addictive.

- 80. The Defendants have created and continue to create addictive substances by processing naturally occurring substances into products with unnaturally high doses of "reinforcing" ingredients—ingredients that enhance the rewarding effects of the substance. These products are typically combined with other additives that further enhance their rewarding effects (e.g., menthol in cigarettes) and, therefore, their addictive potential.
- 81. Historically, the "addictive" label was mostly applied to substances such as alcohol and heroin, which clearly caused mind-altering intoxication and adverse physical symptoms with withdrawal.<sup>58</sup>
- 82. In 1988, however, the U.S. Surgeon General broadened the conceptualization of addiction, issuing a report identifying tobacco products as addictive for the first time. He based his conclusions on *three primary scientific criteria*: a substance's ability: (1) to cause compulsive use; (2) to cause psychoactive (*i.e.*, mood-altering) effects via their effect on the brain; and (3) to reinforce behavior.<sup>59</sup> Each of these characteristics are evident in UPF.
- 83. None of the components of the Surgeon General's definition require intoxication or withdrawal in the absence of the substance at issue. UPF, like tobacco, do not acutely trigger intoxication and do not cause life-threatening physical withdrawal symptoms.

# A. UPF Cause Compulsive Use in the Same Ways as Other Addictive Substances.

84. The first characteristic of addictiveness identified by the U.S. Surgeon General is a substance's ability to cause compulsive use. Compulsive use of tobacco in the U.S. Surgeon General's Report was demonstrated by evidence that most smokers would like to quit but were unable to do so—even in extreme cases where individuals experiencing significant smoking-related disease (*e.g.*, cancer and cardiovascular disease) continue smoking.<sup>60</sup>

<sup>&</sup>lt;sup>58</sup> Ashley N. Gearhardt & Erica M Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021).

<sup>&</sup>lt;sup>59</sup> *Id*.

<sup>&</sup>lt;sup>60</sup> Erica M. Schulte et al., *Advances in the Neurobiology of Food Addiction*, 8 Curr. Behav. Neurosci. Rep. 19 (2021).

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life-threatening negative consequences.<sup>62</sup>

of UPF—despite a desire or even repeated attempts to quit.<sup>67</sup>

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<sup>61</sup> *Id*.

15 Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

Similarly, here, even in the face of significant diet-related health consequences (e.g.,

One of the most commonly cited obstacles for these patients are self-reported

diabetes and cardiovascular disease), the majority of patients suffering from these life-threatening

diseases are unable to adhere to medically recommended dietary plans that require a reduction of

UPF intake. 61 People are prone to compulsively consume UPF even in the face of significant and

cravings for UPF. 63 Reported cravings in response to UPF cues—including marketing and

promotion—drive UPF consumption and addiction. 64 These cravings occur even when individuals

should feel full.<sup>65</sup> And the sensation of feeling full (or satiety) is adversely impacted by the

consumption of UPF. 66 The result can be a descent into consumption of ever-increasing amounts

17 Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>64</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>65</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>66</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>67</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

- 87. As an extreme example of this, some individuals with severe obesity are treated with gastric bypass surgery, where the stomach is stapled to restrict the volume of food that can be eaten. Approximately 20-50% of individuals who undergo this surgery will "eat through" it and continue to excessively ingest UPF. This intake persists despite the consumption of UPF triggering immediate aversive physical symptoms (*e.g.*, cramping, vomiting, and diarrhea) when consumed after gastric bypass. 69
- 88. As another example, a review of a sample set of food diaries of individuals with eating disorders found, incredibly, that 100% of the foods the individuals reported consuming during binge episodes were UPF.<sup>70</sup> Binge eating is inversely associated with minimally processed foods, whereas UPF are positively associated with binge eating.<sup>71</sup>
- 89. Tellingly, rodents will risk aversive experiences (*e.g.*, electric shock) to consume UPF (in the form of industrially-produced sweets) when other calorie sources are easily available to them.<sup>72</sup> Rats even show greater resistance to electric shock when attempting to access industrially-produced sweetener than when *they are attempting to access methamphetamine*.<sup>73</sup> Non-UPF do not elicit these responses in humans or rodents.<sup>74</sup>
- 90. Recent studies confirm that UPF drive neurobiological and behavioral changes leading to compulsive use in the same ways addictive drugs do. For example, neuroimaging studies show UPF triggers similar reward-related neural responses (as well as emotional dysregulation and

<sup>73</sup> *Id*.

<sup>74</sup> *Id*.

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<sup>&</sup>lt;sup>68</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>&</sup>lt;sup>69</sup> Ashley N. Gearhardt & Erica M. Schulte, *Is Food Addictive?*, 41 Annu. Rev. Nutr. 387 (2021); Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>&</sup>lt;sup>70</sup> Erica M. LaFata & Ashley N. Gearhardt, *Ultra-Processed Food Addiction: An Epidemic?*, 91 Psychother. Psychosom. 357 (2022).

<sup>&</sup>lt;sup>71</sup> *Id*.

<sup>&</sup>lt;sup>72</sup> Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

impulsivity) as other addictive substances, such as cocaine and cigarettes.<sup>75</sup> UPF are also widely associated with elevated responses in brain regions related to desire and reward, such as the dorsal striatum, nucleus accumbens ("NAc"), and orbitofrontal cortex.<sup>76</sup> These are the same neural patterns commonly observed in people addicted to drugs.

- 91. Incredibly, naltrexone, which is used to treat opioid use disorder, and pexacerfont, which is used to treat heroin and methamphetamine addiction, are effective in reducing cravings for UPF.<sup>77</sup> This suggests that UPF cravings are mediated through the reward center of the prefrontal cortex.<sup>78</sup>
  - 92. Non-UPF do not trigger these neurological responses.<sup>79</sup>
  - B. UPF Are Psychoactive Substances.
- 93. The second characteristic of addictiveness identified by the U.S. Surgeon General is psychoactivity, defined as "transient alterations in mood that are primarily mediated by effects in the brain." UPF readily meets this criteria as well. UPF has the same effect on consumers as other substances labeled psychoactive. For example, ultra-processed sweets are associated with similar measures of psychoactive drug effects as the administration of 1.5 mg of intravenous nicotine. 82
- 94. UPF and its components increase dopamine at a similar rate and magnitude as nicotine, even when not consumed orally. For instance, when UPF was surgically inserted into

<sup>&</sup>lt;sup>75</sup> Erica M. LaFata et al., *Ultra-Processed Food Addiction: A Research Update*, 13 Curr. Obes. Rep. 214 (2024); Erica M. Schulte et al., *Advances in the Neurobiology of Food Addiction*, 8 Curr. Behav. Neurosci. Rep. 19 (2021).

<sup>&</sup>lt;sup>76</sup> *Id*.

<sup>&</sup>lt;sup>77</sup> Erica M. LaFata et al., *Ultra-Processed Food Addiction: A Research Update*, 13 Curr. Obes. Rep. 214 (2024).

<sup>&</sup>lt;sup>78</sup> *Id*.

<sup>&</sup>lt;sup>79</sup> Erica M. Schulte et al., *Advances in the Neurobiology of Food Addiction*, 8 Curr. Behav. Neurosci. Rep. 19 (2021).

<sup>&</sup>lt;sup>80</sup> Ashley N. Gearhardt & Alexandra G. DiFeliceantonio, *Highly Processed Foods Can Be Considered Addictive Substances Based on Established Scientific Criteria*, 117 Addiction 3222 (2022).

<sup>&</sup>lt;sup>81</sup> *Id*.

<sup>&</sup>lt;sup>82</sup> *Id*.

patients' guts, dopamine levels increased from 150-200%. 83 The observed response was not dependent on tasting, smelling, or even touching the substance. Rather, the response was a chemical reaction that occurred inside the patients' bodies when exposed to the substance.

95. Further, intake of UPF is often motivated by a desire to alter mood rather than to satisfy hunger or to slake thirst.<sup>84</sup>

# C. UPF Are Reinforcing.

- 96. The third characteristic of addictiveness identified by the Surgeon General is "being sufficiently rewarding to maintain self-administration." This is known as being "reinforcing."
- 97. The reinforcing nature of UPF is high—studies show that both adults and children will reach for UPF even when they are no longer hungry.<sup>86</sup> In contrast, the tendency to consume non-UPF when satiated is much lower.<sup>87</sup>
- 98. Studies have also shown that individuals who consume UPF daily develop an increased willingness to work to gain access to UPF over time—even when non-UPF are available. This suggests that consumption of UPF over time sensitizes individuals to the reinforcing value of UPF, and larger portions lead to greater sensitization.<sup>88</sup> In contrast, there is no evidence that daily exposure to non-UPF sensitizes reinforcing value. In fact, daily exposure to non-UPF may even *reduce* cravings.<sup>89</sup>
- 99. When researchers have studied UPF consumption in animals, they have observed UPF are reinforcing in the same way that nicotine is. 90 But, shockingly, animals will seek out UPF in a much wider range of conditions than nicotine. 91

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Philip Morris Acquires Nabisco for \$55 per Share in Cash and Plans for IPO of Kraft, Newsbreak Extra!, Jun. 25, 2000.
 P Callahan et al. Where There's Smoke There Might be Food Research. Too Chi. Trib. Jan.

 $<sup>^{109}</sup>$  P. Callahan et al., Where There's Smoke, There Might be Food Research, Too, Chi. Trib., Jan. 29, 2006

<sup>&</sup>lt;sup>110</sup> *Id*.

- 113. R.J. Reynolds and Philip Morris did not operate their food companies as wholly independent entities but instead rapidly integrated them into the pre-existing tobacco companies.
- 114. As a result, there was a systematic transfer of people, knowledge, information, and technologies from "Big Tobacco" to the food and beverage industry in the 1980s, 1990s, and 2000s. <sup>111</sup> Big Food put the institutional knowledge of these employees to work.
- 115. The express goal of R.J. Reynolds' Biochemical & Biobehavioral group was to understand and leverage the addictive qualities of its cigarettes to design other addictive products.
- 116. R.J. Reynolds spent hundreds of millions of dollars per year on research and development "opportunities affecting cigarettes and food," <sup>112</sup> including research into how humans responded to inhaled chemicals and the physiological ways in which humans perceived bitter and sweet flavors.
- 117. Likewise, Philip Morris organized the Philip Morris Companies Technical Synergy Group to disseminate formulation and marketing research (including neurological research on sensory perception) to its food companies. Philip Morris scientists studying nicotine's impact on the brain regularly collaborated with Kraft and General Foods. 114
- 118. For example, Dr. Frank Gullotta was a Philip Morris scientist who supervised a secret Philip Morris addiction laboratory in Germany. Gullotta's research included using electrodes on human scalps to understand the impact of nicotine consumption on the human brain. He became integrated in the company's food operations after the acquisition of General Foods and Kraft.
- 119. Philip Morris' and Kraft's chemical senses program collaborated on research concerning the human hardware of the central nervous system and designed collaborative studies

<sup>&</sup>lt;sup>111</sup> V. Gewin, New Archive Reveals How the Food Industry Mimics Big Tobacco to Suppress Science, Shape Public Opinion, Nature, Nov. 28, 2018.

<sup>&</sup>lt;sup>112</sup> Interoffice Memo, Huntley R. Whitacre, Edward A. Horrigan Jr. et al. (Aug. 9, 1988).

<sup>&</sup>lt;sup>113</sup> Philip Morris USA, *Appendix A*, *R&D 1991 Accomplishments* (1991).

<sup>&</sup>lt;sup>114</sup> Delroy Alexander et al., *Craving the Cookie*, Chi. Trib., Aug. 21, 2005.

<sup>&</sup>lt;sup>115</sup> Patricia Callahan et al., *Where There's Smoke, There Might be Food Research, Too*, Chi. Trib., Jan. 29, 2006.

<sup>&</sup>lt;sup>116</sup> Delroy Alexander et al., Craving the Cookie, Chi. Trib., Aug. 21, 2005.

<sup>&</sup>lt;sup>117</sup> Philip Morris USA, *Appendix A*, *R&D 1991 Accomplishments* (1991); Patricia Callahan et al., *Where There's Smoke*, *There Might be Food Research*, *Too*, Chi. Trib., Jan. 29, 2006.

of mutual interest to the cigarette and food operations. 118 For instance, Philip Morris and Kraft collaborated on research into the "molecular basis for odor/flavor recognition."

- 120. The purpose of all this research was not to determine how to make food more flavorful. The purpose was to understand how to exploit the physiological structures of the human brain, to override the body's natural mechanisms for resisting its addictive qualities, and to evade the body's ability to control intake. 119
- 121. As Dr. Gullotta explained in 1990, the senses of taste, smell, and touch don't "matter a didley if you don't have the effects in the brain. [Consuming UPF] are only pleasurable because of the consequences" in the brain. 120
- 122. As a clear example of this, Philip Morris and Kraft conducted joint research into "drivers of acceptance, mood or satiety/drinkability" that "are usually not consciously perceived ... but are perceived at the receptor level (ex. Pheromones)." 121 This research was identified as "of common interest to beer, food and tobacco."122
- 123. Kraft and Philip Morris jointly used "neuroimaging (understanding how olfaction and gustatory information is coded—identify receptor subtypes)" and molecular biology and other sophisticated technologies to formulate UPF products and to create "designer odors and flavors" and the "production of novel aroma compounds." 123
- 124. These and similar technologies and research were broadly applied to product formulation in Philip Morris' UPF division, which later became Defendants Kraft Heinz, Mondelez, and Post Holdings. Knowledge of the brain's physiological functions was used to hack the human brain and to formulate UPF that could evade people's bodily mechanisms for controlling intake.

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<sup>&</sup>lt;sup>118</sup> Interoffice Memo, F. P. Gullotta, Dr. R. A Carchman (Mar. 22, 1991).

<sup>&</sup>lt;sup>119</sup> Chris van Tulleken, *Ultra-Processed People: The Science Behind the Food* at 151-171 (2023); Robert Lustig, The Hacking of the American Mind (2017).

<sup>&</sup>lt;sup>120</sup> Appendix A Chemical Senses Symposium, Meeting Minutes (Apr. 1990).

<sup>&</sup>lt;sup>121</sup> Interoffice Memo, Chemoreception Research (Feb. 12, 1998) (emphasis in original).

<sup>&</sup>lt;sup>122</sup> *Id*.

<sup>&</sup>lt;sup>123</sup> Interoffice Memo, Arthur Anderson, Phillip Morris Technology Synergy Team (Oct. 2, 1997).

- 125. Many UPF also directly incorporated tobacco product additives in their formulations. For example, R.J. Reynolds used the company's tobacco flavor library to create beverage formulas. 124 The stated goal "is to leave people wanting more." 125
- 126. As market leaders, "Big Tobacco" quickly spread this research and formulation strategy, and such strategies are now prevalent throughout the UPF (Big Food) industry.
- 127. Each of the Defendants has spent considerable resources engaging internal scientists and third-party research firms to conduct sophisticated research with the intent of hacking human biological instincts and processes and driving increased consumption of their UPF.
  - 128. Defendants' in-house capabilities alone are mind-boggling:
- (a) Nestle currently employs numerous sensory psychologists to study issues relating to brain activity, including the use of electroencephalography, and "taste development, perception and food preference in young children." Nestle has even begun using consumer DNA and artificial intelligence to formulate new products. 127
- (b) As another example, PepsiCo utilizes functional magnetic resonance imaging (fMRI), a neuroimaging technique that measures human brain activity by detecting changes in blood flow, to guide product formulation design. PepsiCo has also used marketing campaigns designed using biosensory research about consumers. This so-called "neuromarketing" strategy was a key component of its "Orange Underground" campaign to increase total sales for its billion-dollar brand, Cheetos. 129

<sup>&</sup>lt;sup>124</sup> Kim H. Nguyen et al., *Tobacco Industry Involvement in Children's Sugary Drinks Market*, 364 BMJ 1736 (2019); Charles Milton, *Monthly Research Report: Technical Development Division* (R.J. Reynolds, No. 5, 1962)

<sup>&</sup>lt;sup>125</sup> Kim H. Nguyen et al., *Tobacco Industry Involvement in Children's Sugary Drinks Market*, 364 BMJ 1736 (2019).

<sup>&</sup>lt;sup>126</sup> Nestlé, Consumers Find an Unfamiliar Taste More Enjoyable After Looking at Food That Appeals to Them (Mar. 2012); Catherine Forestell, Video Teaser: Taste Development, Perception and Food Preference in Young Children (Nestlé Nutrition Inst. Nov. 2021).

<sup>&</sup>lt;sup>127</sup> Gill Hyslop, *Pizza to Ward Off Alzheimer's? Nestlé Uses DNA to Create Personalized Diets*, Bakery & Snacks (Sept. 4, 2018).

<sup>&</sup>lt;sup>128</sup> John Seabrook, *Snacks for a Fat Planet*, The New Yorker, May 9, 2011.

<sup>&</sup>lt;sup>129</sup> PRNE, NeuroFocus Receives Grand Ogilvy Award From the Advertising Research Foundation, GAEA TIMES (Apr. 1, 2009), https://pr.gaeatimes.com/NeuroFocus-receives-grand-ogilvy-award-from-the-advertising-research-foundation-877.

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129. In addition to Defendants' internal capacities, as demonstrated by the examples above, Defendants have engaged third party research firms to conduct brain research to guide the development of new products.

130. For example, the Monell Chemical Senses Center, which employs chemists, biochemists, physiologists, and psychologists conducting stimuli and response research on human senses and "the essential mechanisms and functions of…taste and smell," has counted Defendants Coca-Cola, Kraft Heinz, Mars, Nestle, and PepsiCo, as corporate partners. <sup>136</sup> As it turns out, this has been money well spent. Investments in this bio research have paid dividends in tricking adults and children into eating and drinking as much UPF as they can get their hands on.

# V. Defendants Have Created a Public Health Crisis, Especially for Children.

- 131. The public health crisis Defendants created has been particularly devastating for children.
- 132. Prior to 1985, Type 2 Diabetes was a disease only found in older adults. It was often referred to as "adult-onset diabetes" to distinguish between Type 1 Diabetes, which more traditionally presents at childhood.
- 133. But, beginning in the late 1980s, doctors began seeing unusual findings in certain minority communities. Children began presenting with all of the clinical features of Type 2 Diabetes.
- in all demographics of children but most pronounced in these minority communities. The Centers for Disease Control noted that from 2001-2017 the rates of "Type 2 Diabetes skyrocket[ed] in Black and [Latine/x] youth." Compared to white children, the rates of Type 2 Diabetes had grown five times as fast among Latine/x children, and nine times as fast among Black children.
- 135. Type 2 Diabetes is now one of the fastest growing chronic pediatric diseases worldwide. In the U.S., the rates of childhood Type 2 Diabetes doubled between 2000 and 2017. If these trends continue, the prevalence of childhood Type 2 Diabetes is projected to increase sevenfold by 2060.

<sup>&</sup>lt;sup>136</sup> Corporate Partnership Program, Monell Chem. Senses Ctr. (visited Oct. 2023).

- 136. The rise in incidents of pediatric Type 2 Diabetes is not solely due to the rise of incidents of pediatric obesity. Today, approximately a quarter of children with Type 2 Diabetes are not obese.
- 137. Like Type 2 Diabetes, fatty liver disease was formerly a disease exclusive to the elderly and alcoholics, but it now affects children in ever increasing numbers.
- 138. Prior to 2000, there were only a handful of documented cases of pediatric fatty liver disease in medical literature. Today millions of children are affected, with rates nearly tripling between 2017 and 2021. In some cases, children as young as toddlers are showing clinical signs of fatty liver disease.
- 139. Liver transplants in children (as a result of a diagnosis of fatty liver disease) have increased by 25% in the past decade.
- 140. As with childhood Type 2 Diabetes, a sizable fraction of pediatric fatty liver disease cases present in non-obese patients.
- 141. Incidents of pediatric obesity have more than tripled since the 1970s. Obesity disproportionately affects Black and Latine/x children. As alleged in greater detail below, these are the exact demographics of children the UPF industry targets with marketing.
- 142. Obesity existed in children before Defendants began designing, marketing, and selling UPF, but childhood Type 2 Diabetes or childhood fatty liver disease did not.
- 143. This is more than a mere coincidence or correlation. It is indisputable that UPF are deleterious to our health. A growing body of scientific research, as alleged above, has shown adverse health effects—including but not limited to Type 2 Diabetes, fatty liver disease, and obesity—directly tied to consuming UPF. Rates of these chronic conditions—previously unobserved in children—skyrocketed at the very same time Defendants were designing, marketing, and selling increasing quantities of UPF. There is no competing cause of the increased rates of incidence of Type 2 Diabetes and fatty liver disease. UPF are the culprit.
- 144. Children do not "grow out of" these chronic conditions. Rather, the ramifications of developing chronic diseases during childhood reverberate throughout the rest of that child's life. Children who develop chronic diseases such as those discussed here have diminished life

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expectancy, reduced social and economic prospects, decreased happiness, and greater risks of health complications relating to their underlying condition. Children with chronic diseases will live the rest of their lives sick and getting sicker. 137

- 145. Children and adults with Type 2 Diabetes are likely to develop diabetes-related complications, including amputation, blindness, nephropathy, and retinopathy. Additional complications include (but are not limited to) diabetic neuropathy, coronary disease, congestive heart failure, stroke, cardiovascular mortality, nerve damage, kidney damage, hearing impairment, Alzheimer's disease, and depression.
- 146. Children and adults diagnosed with fatty liver disease will develop complications as well, including (but not limited to) hepatitis, fibrosis, cirrhosis, liver failure, liver cancer, hepatocellular carcinoma, cancers outside the liver, and heart disease.
- 147. The harms caused by Defendants are not, however, limited to children. Defendants' conduct is also a direct and substantial cause of increasing rates of obesity, diabetes, and other diseases in adults. The emergence of these diseases in children, and the increase of incidence of these diseases in adults, is a result of Defendants' tortious conduct.

#### VI. **Defendants Have Deliberately Targeted Kids.**

148. Defendants have spent untold millions of dollars making UPF as appealing to children as possible. They have not only added ingredients to the food to entice children to eat it; they have also invaded children's media to advertise it, integrating UPF with children's programming and creating irresistible brand partnerships.

<sup>137</sup> For instance, Canadian researchers conducted a fifteen-year follow-up of children diagnosed with Type 2 Diabetes and found an alarming number of these children suffered from blindness, amputation, kidney failure requiring dialysis, and death in young adulthood.

## A. Defendants Use Harmful Dyes to Make UPF More Appealing to Children.

- 149. Artificial food colorings ("AFCs"), like Red 40 and Yellow 6, are petroleum byproducts found in many of Defendants' UPF. Without AFCs, Defendants' UPF would be bland and colorless—unappealing to children. 139
- 150. Defendants use AFCs to entice children to eat UPF by disguising their unnatural color. In particular, AFCs are common in food that is marketed directly to small children, the subset of the population for whom AFCs carry the greatest risk.
- 151. In 2008, the Center for Science in the Public Interest ("CSPI"), a non-profit consumer advocacy organization focused on food safety, filed a citizen petition with the FDA calling for the *total ban* of AFCs. <sup>140</sup> The petition cited over a dozen studies, as well as comprehensive meta-analysis that "strongly suggest an association between ingestion of AFCs and hyperactivity." The petition was supported by a letter from seventeen physicians and researchers stating that AFCs "pose a health risk to many consumers, but no health benefit whatsoever to any consumers." <sup>141</sup>
- 152. More recently, in 2021, the California Office of Environmental Health Hazard Assessment ("OEHHA") published a 288-page report, entitled "Potential Neurobehavioral Effects of Synthetic Food Dyes in Children." Looking at 27 human studies relating to the effects of AFCs, the authors concluded that the evidence "supports a relationship between food dye exposure and adverse behavioral outcomes in some children, both with and without preexisting behavioral

<sup>&</sup>lt;sup>138</sup> Petroleum Serv. Co., *Petroleum Product of the Week: Artificial Food Dye* (Sept. 9, 2016), https://petroleumservicecompany.com/blog/artificial-food-dye-is-from-petroleum/; Ctr. for Sci. in the Pub. Interest, *Artificial Colorings* (Nov. 4, 2022), https://www.cspinet.org/article/artificial-colorings-synthetic-food-dyes.

Healthline, What You Need to Know About Yellow No. 5 (July 25, 2019), https://www.healthline.com/health/yellow-5; U.S. Food & Drug Admin., Color Additives Questions and Answers for Consumers, https://www.fda.gov/food/color-additives-information-consumers/color-additives-questions-and-answers-

consumers#:~:text=Color%20additives%20may%20be%20used,are%20sometimes%20called%20 food%20dyes.

<sup>140</sup> Ctr. for Sci. in the Pub. Interest, Citizen Petition to Ban the Use of Yellow 5 and Other Food Dyes (June 3, 2008),

https://www.cspinet.org/sites/default/files/media/documents/resource/petition-food-dyes.pdf. 141 *Id*.

<sup>&</sup>lt;sup>142</sup> Cal. Off. of Envt'l Health Hazard Assessment, *Health Effects Assessment: Potential Neurobehavioral Effects of Synthetic Food Dyes in Children* (Apr. 2021), https://oehha.ca.gov/media/downloads/risk-assessment/report/healthefftsassess041621.pdf.

disorders."<sup>143</sup> The OEHHA noted that the FDA's guidance on acceptable daily intake levels of APCs was based on outdated studies that were not designed to measure hyperactivity and other behavioral effects observed in children.<sup>144</sup>

- 153. Defendants simultaneously acknowledge the dangers of including AFCs in their foods but resist their regulation.
- 154. For example, in 2015, Defendant Kellogg pledged to remove AFCs from Froot Loops and other product lines by 2018—and then broke its promise. 145
- 155. Similarly, in 2016, Defendant Mars committed to remove titanium dioxide from all their candies by 2021. Titanium dioxide, used to color foods like Skittles white, can pass through the blood-brain barrier, causing DNA damage and compromising immune response. Mars missed its self-imposed deadline, telling advocates that it had changed its mind and would not remove titanium dioxide "until U.S. laws required it." Only with renewed public pressure has Mars *just this spring* "banned" titanium dioxide from its food products. 148
- 156. Defendants resist removing ingredients with such known health risks from UPF that they sell because Defendants know these ingredients entice children to consume UPF.

# B. Defendants Have Aggressively Marketed Their UPF to Children and Successfully Changed Children's Diets.

157. Defendants are well aware of, and actively exploit, the power of advertising to children, which has led to disastrous health outcomes. Nevertheless, they continue to inundate American children with unfair and deceptive marketing.

<sup>&</sup>lt;sup>143</sup> *Id.* at 21.

<sup>&</sup>lt;sup>144</sup> Univ. of Cal., Berkeley, *News Report Shows Artificial Food Coloring Causes Hyperactivity in Some Kids* (May 4, 2021), https://publichealth.berkeley.edu/news-media/research-highlights/new-report-shows-artificial-food-coloring-causes-hyperactivity-in-some-

kids#:~:text=Researchers%20found%20that%20all%20of,have%20been%20observed%20in%20children.

<sup>&</sup>lt;sup>145</sup> K. Miller, *Kellogg Is Under Fire for Using Artificial Food Dyes. Here's How They May Affect Your Health and Where Else to Find Them*, Fortune (Oct. 17, 2024), https://fortune.com/well/article/kellogg-froot-loops-artificial-dyes-protest/.

<sup>&</sup>lt;sup>146</sup> Ctr. for Food Safety, Mars Finally Removes Titanium Dioxide from Skittles After Decade of CFS Advocacy (May 29, 2025).

<sup>&</sup>lt;sup>147</sup> *Id*.

<sup>&</sup>lt;sup>148</sup> *Id*.

Adolescents' Diets and Long-Term Health, 8 Current Addiction Reps. 19 (2020).

<sup>154</sup> Jennifer L. Harris et al., Hooked on Junk: Emerging Evidence on How Food Marketing Affects

164. Despite repeated promises to reduce advertising targeting children, Defendants collectively target kids with billions of website advertisements every year. 155

165. The UPF industry continues to spend over \$2 billion on advertising UPF to children each year. 156 In addition to TV, the industry annually puts more than 3 billion ads on popular children's websites promoting UPF. 157 Defendants also pervasively market UPF to children 158 through social media. 159

#### C. Big Food Targets Kids to Cultivate Lifelong UPF Customers.

166. Defendants target children with UPF marketing for the same reason that "Big Tobacco" targeted children with cigarette marketing: UPF companies like Defendants "view young people as potential lifelong loyal customers. Marketing designed to hook young people on their products represents a highly profitable investment, while potential regulation of food marketing to adolescents presents a significant business risk."160

167. "Big Food's" approach to UPF marketing was to maximize sales to children, who are vulnerable and not fully capable of making informed decisions. As Philip Morris' CFO bragged in 1987, "[w]e've decided to focus our marketing on kids, where we know our strength is greatest." <sup>161</sup>

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<sup>&</sup>lt;sup>155</sup> A.E. Ustjanauskas et al., Food and Beverage Advertising on Children's Web Sites, 8 Pediatric Obesity 54 (2013).

<sup>&</sup>lt;sup>156</sup> Brett Wilkins, Sanders and Booker Take On Food and Beverage Industry with Legislation to Address Childhood Diabetes and Obesity Epidemics, U.S. Senate Comm. on Health, Educ., Lab. & Pensions (Apr. 19, 2024); U.S. Senate Office of Richard Blumenthal, Blumenthal, DeLauro & Booker Introduce Bicameral Bill to Curb Unhealthy Food & Beverage Marketing Targeting Kids (Nov. 15, 2022).

<sup>&</sup>lt;sup>157</sup> A.E. Ustjanauskas et al., Food and Beverage Advertising on Children's Web Sites, 8 Pediatric Obesity 54 (2013).

<sup>&</sup>lt;sup>158</sup> Some UPF companies claim to restrict their marketing to minors and adolescents. This is slim to no comfort, as the available data demonstrates that adolescents may be even more vulnerable than younger children to UPF harmful marketing appeals, Jennifer L. Harris et al., *Hooked on Junk*: Emerging Evidence on How Food Marketing Affects Adolescents' Diets and Long-Term Health, 8 Current Addiction Reps. 19 (2020).

<sup>&</sup>lt;sup>159</sup> Francis Fleming-Milici & Jennifer L. Harris, Adolescents' Engagement with Unhealthy Food and Beverage Brands on Social Media, 146 Appetite 104 (2020).

<sup>&</sup>lt;sup>160</sup> Jennifer L. Harris et al., *Hooked on Junk: Emerging Evidence on How Food Marketing Affects* Adolescents' Diets and Long-Term Health, 8 Current Addiction Reps. 19 (2020).

<sup>&</sup>lt;sup>161</sup> Hans Storr, Remarks to First Boston Beverage Tobacco Conference (April 1, 1987).

<sup>167</sup> *Id.* at 111.

Leadership Council (2005).

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<sup>168</sup> Clinkin Research, Convenience Teens Building Loyalty with the Next Generation, Coca Cola

<sup>&</sup>lt;sup>169</sup> Michael Moss, Salt Sugar Fat: How the Food Giants Hooked Us, at 116-118 (2013). -36-

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186. Philip Morris' Kraft and Burger King united in multi-million dollar integrated copromotions on Nickelodeon in joint efforts "ratcheting up" promotion of UPF to children through TV ads, toys, and cartoons. 185

187. Defendant Kraft Heinz also targets children with UPF marketing, including PAW Patrol games, television ads, integrated campaigns with popular children's television and movie characters, and co-branding on children's media such as Nick Jr. <sup>186</sup> In the example below, Kraft Heinz partnered with Nick Jr. to develop *Paw Patrol*-branded Kraft Macaroni & Cheese, with pasta shapes inspired by the show and packaging that depicts characters from the show.



<sup>&</sup>lt;sup>185</sup>Philip Morris Companies, Inc., Corporate Affairs, *Today's Topics* (1998).

<sup>&</sup>lt;sup>186</sup> See, e.g., Nick Jr., PAW Patrol: Mission Mac & Cheese Shapes #1 w/ Kraft! | Nick Jr., (YouTube Dec. 5, 2020), https://www.youtube.com/watch?v=x8E58eLWr6Q; Nick Jr., PAW Patrol: Mission Mac & Cheese Shapes #2 w/ Kraft! | Nick Jr., (YouTube Dec. 12, https://www.youtube.com/watch?v=LqhFcFuUHFA; Nick Jr., PAW Patrol: Mission Mac & Cheese Shapes #3 w/Kraft! Nick Jr.(YouTube Dec. 19, 2020), https://www.youtube.com/watch?v=FFYsf2T5e0U; Lunchables, Lunchables TV Spot, 'Mixed Up Alert: Minions', (iSpot Jan. 28, 2019), https://www.ispot.tv/ad/ITcX/lunchables-mixed-up-alertminions.

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**OREO** Cookie, Unlock your YouTube 9. May 2024),

interactive websites, and co-branding with children's movie characters. <sup>187</sup> In the examples below,

Defendant Mondelez markets UPF, using Super Mario characters, television ads,

Super Mario cartoon characters have been incorporated in the packaging for Oreo cookies, and

Mondelez has tied consumption of Oreos to success at the video game: "Collect cookies! Save the kingdom!" Mondelez also creates a sense of urgency in minor-aged consumers by marketing so-

called "limited edition" decorative Oreos. In this example, the variety of cookie is designed as a

movie tie-in for children's film "If."





189. Defendant Post Holdings also airs television ads encouraging children to eat its UPF and use its UPF packaging as toys, as well as launching integrated campaigns with popular children's television and movie characters, and co-branding on children's media. The below are examples of ads for Post Holdings' Fruity Pebbles Crisps and Honey Comb products—both UPF—with children as key characters in the ads.



See, e.g., Pebbles Cereal, Let's Do This!, (YouTube Nov. 30, 2021), https://www.youtube.com/watch?v=5rXzi7LHYwY; Honey-Comb, Honey-Comb TV Spot, 'Made With Nickelodeon: SpongeBob', (iSpot Jun. 5, 2019), https://www.ispot.tv/ad/ooOe/honey-comb-made-with-nickelodeon-spongebob; Honey-Comb, Honey-Comb TV Spot, 'Cannonball', (iSpot Oct. 2, 2017), https://www.ispot.tv/ad/wKMv/honey-comb-cannonball.



190. Defendant PepsiCo aggressively markets UPF to children using similar tactics and has increased such advertising since 2010. 189 For example, campaigns included popular cartoon characters, contests with prizes including free trips to amusement parks, and access to brand characters. 190

191. PepsiCo falsely claims that it does not target marketing of UPF to children under 12.<sup>191</sup> On the contrary, PepsiCo still targets children through endorsements by celebrities and

Drink Sugary Targeted Marketing, Wall Street Journal, https://www.wsj.com/public/resources/documents/Targeted-marketing-sheets-Children-Teens.pdf <sup>190</sup> See e.g., Nelson Tabolt, When Pigs Fly - Doritos Crash the Super Bowl 2015 WINNER OFFICAL, (YouTube Nov. 9, 2014), https://www.youtube.com/watch?v=YQo0TfuueaY; Filmpop, Kid Doritos Commercial, (YouTube Nov. The New https://www.youtube.com/watch?v=fvyBCesuxMM; Dans Ta Pub, Cheetos Mix Ups and Despicable Me 2, (YouTube Jul. 8, 2013), https://www.youtube.com/watch?v=AhmTMN6WaKQ; Commercials Funny, Cheetos Commercial 2018 Beluga Whale, (YouTube Sept. 5, 2018), https://www.youtube.com/watch?v=QwBg9mSe IY; Media endohttps://www.bmsg.org/resources/publications/the-new-age-of-food-marketing-how-

companies-are-targeting-and-luring-our-kids-and-what-advocates-can-do-about-it/;

https://www.toyzinthebox.com/products/pre-order-jada-toys-cheetos-chester-cheetah-actionhttps://thearf-org-unifiedfigure;

admin.s3.amazonaws.com/ARF%20Ogilvy%20Award%20Case%20Studies/2009%20ARF%20D avid%20Ogilvy%20Award%20CS/Ogilvy-09-CS-Cheetos.pdf

191 https://www.pepsico.com/docs/default-source/sustainability-and-esg-topics/pepsico-policy-onresponsible-advertising-and-marketing-to-children.pdf?sfvrsn=f7901072 3

online influencers,<sup>192</sup> through product placements in child-focused movies and television shows, and by advertising at youth sports and camps through sponsorships,<sup>193</sup> and promoting products with children's stuffed toys as mascots.<sup>194</sup> PepsiCo redesigned its Cheetos advertising campaign around the theme of "mischievous fun," based on consumer research with children ages 10-12.<sup>195</sup> In the examples below, Cheetos are directly associated with "Minions," extraordinarily popular childlike and impish characters in the "Despicable Me" children's movie franchise. As another example, depicted below, Doritos are presented to children as a "chit" to offer in exchange for friendship or popularity.

192 Kathryn Montgomery, et al., Food Marketing In the Digital Age: A conceptual framework and agenda for research, Berkeley Media Studies Group, Oct. 1, 2011, https://www.bmsg.org/resources/publications/the-new-age-of-food-marketing-how-companies-are-targeting-and-luring-our-kids-and-what-advocates-can-do-about-it/.

<sup>&</sup>lt;sup>193</sup> Marx K, Greenthal E, Ribakove S, Grossman ER, Lucas S, Ruffin M, Benjamin-Neelon Se. Marketing of sugar-sweetened beverages to youth through U.S. university pouring rights contracts. Prev Med Rep. 2021 Dec 27;25:101688. doi: 10.1016/j.pmedr.2021.101688. PMID: 35127363; PMCID: PMC8800013.

Toyz In The Box, *Jada Toys Cheetos Chester Cheetah Action* Figure, https://www.toyzinthebox.com/products/pre-order-jada-toys-cheetos-chester-cheetah-action-figure.

https://thearf-org-unified-admin.s3.amazonaws.com/ARF%20Ogilvy%20Award%20Case%20Studies/2009%20ARF%20David%20Ogilvy%20Award%20CS/Ogilvy-09-CS-Cheetos.pdf









- 192. As of 2013, despite pledges to do the opposite, PepsiCo increased its advertising to children. Competitor Coca-Cola, meanwhile, the same year placed 38 million ads for products or promotions on children's websites. 196
- 193. Defendant Nestle markets to children using cartoon spokes-characters, marketing prominently featuring children, and integrated campaigns across multiple media platforms to target

Sugary Drink Targeted Marketing, Wall Street Journal, https://www.wsj.com/public/resources/documents/Targeted-marketing-sheets-Children-Teens.pdf.

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children with UPF marketing.<sup>197</sup> The examples included below the cartoon mascot for Nesquik chocolate milk—"Quicky"—playing with fourth graders and making bunny ears behind the teacher.





194. Defendant ConAgra aired cartoon movies on Nickelodeon to promote childrenfocused product lines such as "Kid's Cuisine." ConAgra's General Manager explained that
"integrated promotions are critical for Kid Cuisine to drive kid requests for our meals and
strengthen brand equity among children. When Kid Cuisine partners with strong licensed
properties, we've seen measurable sales increases." ConAgra also uses cartoons, super-hero
spokes-characters, and ads prominently featuring young children. For example, in the images

<sup>197</sup> See, e.g., Amazon Fresh, Nesquik Bunny Ears, YouTube (Jul. 12, 2013), https://www.youtube.com/watch?v=xmsglZvEBLY; SN ®, Hot Pockets Commercial 2022 -(USA); DeliWich Commercial Break, YouTube (Aug. 23, 2022), https://www.youtube.com/watch?v=aNVxBTOwIXs; Sar Spary, Nestle Causes Outrage Over Ads Buzzfeed Promoting Unhealthy Eating To Kids. News (Dec. 2015). https://www.buzzfeed.com/saraspary/nestle-blasted-for-promoting-unhealthy-eating-to-children; Elizabeth S. Moore, It's Child's Play: Advergaming and the Online Marketing of Food to Children — Report, Kaiser Family Foundation 2006, Jul. 2006.

<sup>&</sup>lt;sup>198</sup> Conagra News Release, Conagra Foods' Kid Cuisine® Brand Launches Integrated Marketing Promotion with 'Planet 51(TM') Animated Movie, Conagra Brands (Nov. 19, 2009).

<sup>199</sup> Id

<sup>&</sup>lt;sup>200</sup> See, e.g., Kid Cuisine, Kid Cuisine Earth's Mightiest Popcorn Chicken TV Spot, 'Avengers Assemble', iSpot (Feb. 5, 2018), https://www.ispot.tv/ad/walC/kid-cuisine-earths-mightiest-

below, a cartoon penguin encourages children to eat Conagra UPF co-branded with Marvel Avenger super-heroes and Star Wars movie characters.





195. Defendant General Mills's marketing featuring young children, cross promotions with popular children's movie characters, giveaways including free movie tickets to Disney cartoons, multimedia games, online quizzes, and cell phone apps to market UPF to children.<sup>201</sup> For example, in the images below, a cartoon leprechaun riding a unicorn encourages children to eat

popcorn-chicken-avengers-assemble; Kid Cuisine, Kid Cuisine Galactic Chicken Breast Nuggets TV Spot, 'Junior Jedi', iSpot (Sept. 13, 2016), https://www.ispot.tv/ad/ACef/kid-cuisine-galactic-chicken-breast-nuggets-junior-jedi.

<sup>201</sup> Matt Richtel, *In Online Games, a Path to Young Consumers*, New York Times, Apr. 20, 2011; Anneliese Strebel, Go-Gurt Commercial 2017 Guardians of the Galaxy Vol. 2, YouTube, (Jan. 12, 2018), https://www.youtube.com/watch?v=mcyncuQfFdU; Cheerios, X, (Nov. 16, 2022),

https://x.com/cheerios/status/1725222885399130220; Lucky Charms, Lucky Charms TV Spot, 'Rainbow Unicorn Marshmallows', iSpot (Jul. 29, 2019), https://www.ispot.tv/ad/oD5I/lucky-charms-rainbow-unicorn-marshmallows; Go-Gurt, GoGurt TV Spot, 'Minion Jokes', iSpot Jun. 15, 2015), https://www.ispot.tv/ad/7cQJ/gogurt-minion-jokes.

General Mills UPF, and the Minions and popular movie characters from *Guardians of the Galaxy* are used to cross-promote General Mills UPF.









196. General Mills has also been an industry leader in online advertising that tricks children into thinking they are using an online gaming platform. This started in the late 1990s, with the General Mills "You Rule School!" platform, a gamified advertising platform for kids with embedded food ads.<sup>202</sup> General Mills claims that it does not market unhealthy UPF to young

<sup>&</sup>lt;sup>202</sup> Reddit, General Mills You Rule School . . . many childhood hours were spent spent on this website,

 $https://www.reddit.com/r/nostalgia/comments/1g6hwm/general\_mills\_you\_rule\_school\_many\_childhood/.$ 

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children.<sup>203</sup> However, peer-reviewed evidence shows that the company still markets unhealthy ultra-processed foods on children's television and digital media outlets.<sup>204</sup>

197. Defendant Kellogg's also uses marketing featuring cartoons, spokes-characters, young children, and cross promotions with popular Disney movies to target children with UPF marketing.<sup>205</sup> For example, in the images below, cartoon tigers, toucans, and elves encourage children to eat Kellogg's Frosted Flakes, Froot Loops, and Rice Krispies cereal. Each of these products are UPF.



<sup>&</sup>lt;sup>203</sup> General Mills, Responsible marketing & advertising, https://www.generalmills.com/how-we-make-it/responsible-marketing-and-advertising.

<sup>&</sup>lt;sup>204</sup> Meghan L. Jensen, Frances Fleming-Milici & Jennifer L. Harris, *Are U.S. Food and Beverage Companies Now Advertising Healthy Products to Children on Television? An Evaluation of Improvements in Industry Self-Regulation*, 2017–2021, 20 Int'l J. Behav. Nutr. & Phys. Act. 118 (2023).

<sup>&</sup>lt;sup>205</sup> See, e.g., KelloggsUS, Disney Frozen 2 – Kellogg's Commercial, YouTube (Nov. 6, 2019), https://www.youtube.com/watch?v=rB4hIYwJuiY; Rice Krispies, Rice Krispies Christmas message. YouTube, (Mar. 11. 2013). https://www.youtube.com/watch?v=drInTjUw48w&list=PLGP6FBvf5tT6DHLv5NtvXXLTTfeY 97ke2&index=145; Froot Loops, Froot Loops® | Wild Dance, YouTube (Dec. 5, 2022), https://www.youtube.com/watch?v=6EMTMeumq 4; Rice Krispies, Rice Krispies Vibin' - Official Video. YouTube https://www.youtube.com/watch?v=P-Lvric (Jun. 30, 2021), mYetXky Y&list=PLGP6FBvf5tT6DHLv5NtvXXLTTfeY97ke2&index=162.



198. Defendant Mars uses marketing featuring cartoons, children, popular video game characters, and Internet promotions to target children with UPF marketing.<sup>206</sup> For example, in the images below, Mars uses vintage video game character Pac-Man to promote Skittles—a UPF.

<sup>206</sup> See, e.g., Commercial Ads, Skittles Commercials Compilation Taste The Rainbow Ads, YouTube (Sept. 30, 2018), https://www.youtube.com/watch?v=GUVkO6ts2pA; Funny Commercials, All Funniest Starburst Fruit Flavored Juicy Candy Commercials EVER!, YouTube (Oct. 1, 2020), https://www.youtube.com/watch?v=wqeNn0sQAI4; Juicy Fruit, Juicy Fruit Starburst TV Spot, 'Teens Use Zippers to Communicate', iSpot (Jan 12. 2015), https://www.ispot.tv/ad/7HjH/juicy-fruit-starburst-teens-use-zippers-to-communicate.



199. These are only a few examples of the intensive and integrated strategies Defendants use to inundate children with UPF marketing. Additional details will be uncovered through discovery and presented at trial.

## VII. "Deny, Denounce, Delay:" Defendants Actively Conceal the Dangers of UPF.

200. In December 1953, the CEOs of the major tobacco companies met secretly in New York City. Their purpose was to counter the damage from studies linking smoking to lung cancer. What followed "were decades of deceit and actions that cost millions of lives."<sup>207</sup>

- 201. As depicted in the Introduction to this Complaint, Big Food had its own version of that meeting in April 1999, when CEOs from Defendants met secretly in Minneapolis to discuss the "devastating public health consequences" of their actions, including 300,000 excess deaths every year and massive public health costs upwards of \$100 billion each year. Executives from Defendants Kraft Heinz, Mondelez, Post Holdings, General Mills, Coca-Cola, Mars, or their predecessors, all attended this meeting.
- 202. Unfortunately, just like Big Tobacco, Big Food did not change its ways, but, instead, spent the ensuing decades deceiving the public.
- 203. Public health experts have found that there are "significant similarities in the action that these industries have taken in response to concern that their products cause harm...the world

<sup>&</sup>lt;sup>207</sup> Kelly D. Brownell & Kenneth E. Warner, *The Perils of Ignoring History, Big Tobacco Played Dirty and Millions Died. How Similar is Big Food?*, Milbank Q (2009).

<sup>&</sup>lt;sup>208</sup> Michael Mudd, Remarks for ILSI CEO Dinner (Draft, April 2, 1999).

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overconsumption of food and sugary drinks caused obesity, despite extensive scientific evidence to the contrary.<sup>222</sup>

- 212. Coca-Cola also successfully leveraged its proxy organization, the International Life Sciences Institute, to derail the Chinese Centers for Disease Control's ("CCDC") efforts to address China's obesity crisis.<sup>223</sup> After pressure from Coca-Cola, the CCDC's messaging scrubbed all reference to reducing consumption of UPF and focused solely on increasing physical activity to address obesity. 224
- Defendants hide the truth about UPF through blatantly false and misleading 213. marketing, not only failing to warn consumers about the health risks of UPF consumption, but also claiming, among other things, UPF products are "healthy" when they are anything but.
- Defendant General Mills has a history of making false marketing claims, for example, that its cereal products, including Cheerios, Trix and Lucky Charms, are "healthy," and that its Fruit Rollups have real fruit, when they don't. 225 The Texas Attorney General has initiated legal action against the company for promoting cereals with artificial dyes as "healthy," including Red 40 and Yellow 6, which, as illustrated above, have been linked to child hyperactivity. 226
- 215. In a lawsuit settlement in California, Kellogg was forced to stop using misleading health claims on Raisin Bran, Frosted Mini-Wheats and Smart Start cereals, as well as Nutri-Grain breakfast bars that the company claimed were "healthy," "nutritious" and "wholesome," suggesting they promote health and weight loss.<sup>227</sup> ConAgra markets UPF with high sugar, sodium, and processed ingredients under its "Healthy Choice" brand name.

 $^{222}$  *Id* 

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<sup>&</sup>lt;sup>223</sup> Susan Greenhalgh, Soda Science: Making the World Safe for Coca-Cola (2024).

 $<sup>^{224}</sup>$  *Id*.

<sup>&</sup>lt;sup>225</sup> Truth In Advertising, Is Cheerios Protein Misleading Consumers? New Class-Action Lawsuit General Mills of Deceptively Marketing Cheerios 2015), https://truthinadvertising.org/articles/is-cheerios-protein-misleading-consumers/.

<sup>226</sup> Truman Lewis, Texas Launches Probe General Mills Over Consumer Food" **Affairs** Claims. (May 15, 2025), https://www.consumeraffairs.com/news/texas-launches-probe-of-general-mills-over-health-foodclaims-051525.html.

<sup>&</sup>lt;sup>227</sup> Sam Bloch, Kellogg Agrees to Stop Marketing Sugary Cereals as "Healthy," The Counter (Oct. 24, 2019), https://thecounter.org/kellogg-sugary-cereal-healthy-label/.

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223. These tactics have predictably impacted San Francisco. In 2023, data gathered for the Youth Risk Behavior Survey (a data gathering project developed by the CDC) in San Francisco public schools showed that 16.1% of Latine/x high school students were obese, while 18.7% of Black high school students were obese. These figures are alarming on their own, but, compared to obesity rates among white and Asian students (2.5% and 4.7% respectively), these numbers show a troubling disparity.

224. Upon information and belief, Defendants' failure to warn consumers that UPF were and are harmful and their product development and marketing targeting Latine/x and Black children are key causes of this disparity.

225. Upon information and belief, Defendants' promotion of UPF consumption is also a key driver of the rate of diabetes in San Francisco. As of 2024, approximately 3,578,900 adults in California, or 11.7 % of the population, had been diagnosed with diabetes. In 2017, it was estimated that the total direct medical expenses for diagnosed diabetes in California was \$27 billion, the total indirect costs from lost productivity due to diabetes was \$12.4 billion, and the total cost of diabetes was \$39.4 billion. By 2021, the total direct medical costs associated with diabetes in California increased to approximately \$40 billion. San Prancisco.

226. In San Francisco, Type 2 Diabetes is the eighth leading cause of death. Type 2 Diabetes is also a major contributor to cardiovascular disease, which, in turn, is both the leading cause of death in the City and is the leading cause of kidney failure. <sup>235</sup>

227. The harm is particularly acute for Black and Latine/x residents and for lower income residents.

228. In San Francisco, rates of hospitalization due to diabetes are 3-6 times higher, and rates of death are 2-3 times higher, among Black residents compared to all other races/ethnicities. <sup>236</sup>

229. San Francisco families of four with annual incomes of less than \$64,000 are three times more likely to have Type 2 Diabetes than residents who earn more.

<sup>&</sup>lt;sup>235</sup> San Francisco Health Improvement Partnership, *Diabetes*, https://sfhip.org/chna/community-health-

data/diabetes/#:~:text=What%20is%20the%20status%20in,earn%20more%20(Figure%201B). <sup>236</sup> Id

- 230. The impact on San Francisco is felt most acutely in its eastern ZIP Codes (94102, 94110, 94115, and 94124), where residents are more likely to be hospitalized due to Type 2 Diabetes than those living elsewhere in San Francisco.<sup>237</sup> These ZIP Codes are generally areas in San Francisco with lower household median incomes.
- 231. Treatment for diabetes contribute to San Francisco's health care costs. In 2016 alone, hospitalization charges for cases where Type 2 Diabetes—or complications from the disease—was a primary cause of the hospitalization added up to \$85 million.<sup>238</sup>
- 232. In an effort to curb the harmful impacts of this crisis, San Francisco has initiated diabetes prevention programs for its employees.<sup>239</sup>
- 233. Abating the public health crisis that Defendants caused will require, among other things, prevention programs, community health clinics, emergency medical services, public hospitals, Medicaid contributions, municipal employee health insurance and disability benefits for current and retired employees, employee wellness and disease management programs, healthcare costs in correctional facilities, public health research, social safety net programs (*e.g.*, food assistance programs and housing/homelessness support), and other City-subsidized programs.

#### FIRST CAUSE OF ACTION

Violations of the Unfair Competition Law ("UCL") (On Behalf of the People of the State of California) (Bus. & Prof. Code §17200, et seq.)

- 234. Plaintiff incorporates herein by reference Paragraphs 1-233 of this Complaint.
- 235. The UCL prohibits "any unlawful, unfair or fraudulent business act or practice and unfair, deceptive, untrue or misleading advertising and any act prohibited by Chapter 1 (commencing with Section 17500) of Part 3 of Division 7 of the Business and Professions Code."

The prevalence of Type 2 diabetes apparently prompted San Francisco to initiate a Diabetes Prevention Program ("DPP") for its employees to try to address the crisis, which was the subject of a study published by the Center for Disease Control in 2020. Assiamira Ferrara et al., Comparative Effectiveness of 2 Diabetes Prevention Lifestyle Programs in the Workplace: The City and County of San Francisco Diabetes Prevention Trial, CDC (May 28, 2020), https://www.cdc.gov/pcd/issues/2020/19\_0396.htm#:~:text=In%20this%20trial%2C%20158%20 City,to%20offer%20Diabetes%20Prevention%20Programs.

238. Each of the above practices provides individual and independent basis for injunctive and civil penalties and together create a false net impression regarding the safety and health risks of UPF.

- 239. Defendants' conduct is also unlawful under the Consumer Legal Remedies Act (CLRA), Civil Code Section 1770, subsections (a)(5) (misrepresenting that goods or services have sponsorship, approval, characteristics, ingredients, uses, benefits, or quantities that they do not; (a)(7) (misrepresenting that goods or services are of a particular standard, quality, or grade); (a)(8) (disparaging the goods, services, or business of another by false or misleading representation of fact); and (a)(9) (advertising goods or services with intent not to sell them as advertised).
- 240. Defendants' conduct, both individually and collectively, were and continue to be likely to deceive the public regarding the risk of addiction and serious health risks associated with UPF. Defendants repeatedly and continuously violated and continue to violate the UCL by engaging in the unlawful, fraudulent, and unfair practices described herein.
- 241. Defendants have special, if not exclusive, knowledge concerning the dangers and health risks of UPF, and repeatedly concealed and distorted material facts from the public. Defendants have known that their UPF pose serious health risks to consumers.
- 242. Defendants' conduct—which has caused a public health crisis and will lead to lifelong and life-threatening diseases—is immoral, unethical, oppressive, and substantially injurious to consumers. There are no countervailing benefits to Defendants' conduct. Because of Defendants' deceptive acts, including deceptively and purposefully addicting consumers to unhealthy and harmful UPF, the harms alleged herein could not have been avoided by consumers.
- 243. Disclosure is required to correct the misleading representations and impressions from Defendants that their UPF are safe and do not pose any health risks to consumers.
- 244. The untrue and misleading statements and advertisements in connection with the sale and promotion of UPF were made through communication channels including, but not limited to, television, radio, websites, blogs and internet, social media, newspapers, magazines and other publications.

- 245. The untrue and misleading statements and advertisements in connection with the sale and promotion of UPF were likely to deceive members of the public, including, but not limited to, the children to whom they primarily directed their advertising and other messaging.
- 246. Based upon the alleged conduct herein, each Defendant committed a separate and independent willful violation of the UCL through each and every unlawful, unfair, fraudulent, deceptive, false, or misleading advertisement or representation, or omission of material information, to the public.
- 247. The City Attorney, acting on behalf of the People of the State of California, seeks statewide injunctive relief, and civil penalties as permitted by law for Defendants' UCL violations.

# SECOND CAUSE OF ACTION Public Nuisance (on Behalf the People of the State of California) Violations of Civil Code §§ 3479-3480

- 248. Plaintiff incorporates herein by reference Paragraphs 1-247 of this Complaint.
- 249. Defendants: (1) intentionally engineered UPF to deceive the body to crave and consume what it otherwise would not; (2) failed to include any warnings regarding the health consequences of UPF in connection with their sale, despite being fully aware of these adverse health consequences, (3) made fraudulent statements by advertising these UPF as natural or healthy, and (4) targeted these harmful products to children.
- 250. Defendants' actions and omissions—individually and collectively—were substantial factors in creating conditions that were—and are—harmful to health, including but not limited to markedly increased incidents of chronic diseases like Type 2 Diabetes and fatty liver disease.
- 251. Defendants have unreasonably interfered with the People's right to be free from a substantial injury to the health, safety, peace, comfort, and convenience of the general community. Defendants' actions have created conditions that are harmful to health in various ways, including but not limited to a distortion of consumer habits resulting in pervasive overconsumption of harmful UPF and increased rates of chronic disease and death.
- 252. Defendants' conduct affected a substantial number of people at the same time, as evidenced by the public health crisis described herein.
- 253. Defendants' interference is the kind by which an ordinary person would be reasonably annoyed or disturbed.

- 254. The seriousness of the harm Defendants' conduct has caused vastly outweighs any social utility of Defendants' conduct.
  - 255. Defendants' conduct is a substantial factor in causing this harm to the People.
- 256. The People seek abatement of the public nuisance plaguing the City and County of San Francisc, including costs associated with future efforts to abate the public nuisance caused by Defendants, as well as injunctive relief to lessen or prevent the threat of future harm from Defendants' actions. Abatement of the public nuisance in the City and County of San Francisco may include, but is not limited to, consumer education on the health risks of ultra-processed foods, honest marketing of the risks of ultra-processed food consumption, more robust healthcare and associated costs, subsidies for distribution of real food where Defendants' actions have wrongfully limited such access and limiting advertising and marketing of UPF to children and vulnerable adults.

### **REQUEST FOR RELIEF**

WHEREFORE, Plaintiff respectfully requests that the Court render judgment in Plaintiff's favor against Defendants, jointly and severally, and grant Plaintiff the following relief:

- 1. A statewide order enjoining Defendants from further deceptive marketing and requiring them to take affirmative action to ameliorate the effects of their prior false marketing as set forth above;
- 2. An order enjoining Defendants from maintaining the public nuisance in San Francisco that Defendants created or assisted in creating;
- Costs to abate the public nuisance Defendants created or assisted in creating in San
   Francisco;
- 4. An award of statewide civil penalties to the People of the State of California under Bus. & Prof. Code Sections 17204 for all UCL violations occurring within the State of California;
  - 5. Plaintiff's costs and reasonable attorneys' fees;
  - 6. Any and all further relief available under the applicable laws; and
  - 7. Any and all further relief that this Court deems appropriate.

**Dated**: December 2, 2025 Respectfully submitted,

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